

## Message Text

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ACTION AF-10

INFO OCT-01 EUR-12 IO-14 ISO-00 CIAE-00 DODE-00 PM-05

H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 HA-05

MCT-02 EB-08 NSCE-00 SSO-00 ICAE-00 INRE-00 /089 W

-----004023 281330Z /44

O R 281243Z SEP 78 ZFF-4

FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC NIACT IMMEDIATE 2718

USMISSION USUN NEW YORK NIACT IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

C O N F I D E N T I A L PRETORIA 5755

USUN PLEASE PASS AMBASSADOR EDMONDSON

E.O. 11652: GDS

TAGS: PDEV, PINT, SF, WA

SUBJECT: NAMIBIA: COMMENT ON INTERNAL DEVELOPMENTS

REF: PRETORIA 5747

1. COMMENT: IT SEEMS QUITE APPARENT THAT THERE IS  
VIRTUALLY NO CHANCE OF WORKING THROUGH THE DTA TO BRING  
THE SAG BACK TO THE INTERNATIONAL SETTLEMENT PLAN.  
DTA "ROVING AMBASSADOR" KOZINGUIZI WAS CLEARLY OUT OF  
TUNE WITH THE DTA LEADERS IN SOME OF THE THINGS HE  
SAID IN NEW YORK (USUN 03561), AND HE APPEARS TO HAVE  
GOTTEN INTO TROUBLE WITH HIS COLLEAGUES UPON HIS RETURN  
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TO WINDHOEK. MUDGE AND THE SAG WILL PROBABLY CONTINUE  
TO ASSERT THEY WANT TO KEEP THE DOOR OPEN AND HOLD  
OUT THE PROSPECT THAT THE CONSTITUENT ASSEMBLY  
ELECTED IN DECEMBER MIGHT WELL DECIDE TO REOPEN  
NEGOTIATIONS WITH THE UN AND THE WESTERN FIVE. WE  
ARE INCLINED TO BELIEVE THE CHANCES ARE IN FACT  
GOOD THAT MUDGE WILL BE ABLE TO PERSUADE HIS DTA

COLLEAGUES AT THE CONSTITUENT ASSEMBLY TO PROPOSE SUCH NEGOTIATIONS AS A TACTICAL MOVE. THE DTA BLACKS COULD VERY WELL AGREE TO THIS GAMBIT ON THE SAFE ASSUMPTION THAT NEGOTIATIONS WITH THE CONSTITUENT ASSEMBLY WOULD BE REJECTED BY SWAPO, THE FRONT LINE, THE UN AND PROBABLY THE WEST AS WELL. THE WAY WOULD THEN BE CLEAR FOR THE CONSTITUENT ASSEMBLY, IN EFFECT, TO ESTABLISH ITSELF AS THE NEW GOVERNMENT OF NAMIBIA.

2. IF THE NNF AND SWAPO-D DECIDE TO PARTICIPATE IN THE SAG-SPONSORED ELECTIONS, THIS WOULD BE A MAJOR GAIN FOR THE SAG AND WOULD FURTHER HARDEN ITS DETERMINATION TO PROCEED IN ITS OWN WAY. THE EXTENT TO WHICH THE WEST FOLLOWS THROUGH WITH SANCTIONS AGAINST SOUTH AFRICA OR APPEARS PREPARED TO DO SO WILL BE AN IMPORTANT DETERMINANT IN THE NNF AND SWAPO-D DECISION. WESTERN ATTENTION TO THE NNF DELEGATION CURRENTLY IN NEW YORK WILL BE HELPFUL AND WE ASSUME THE CONTACT GROUP WILL ALSO SEEK TO TALK DIRECTLY TO SHIPANGA WHO WILL SHORTLY BE IN THE US. (EMBASSY WILL SEND HIS ITINERARY SEPTTEL). BEYOND THIS, WE THINK IT COULD BE HIGHLY USEFUL IF WE WERE ABLE TO PERSUADE SOME OF THE FRONT LINE STATES TO AGREE AT LEAST TO RECEIVE NNF REPRESENTATIVES INFORMALLY AND HOLD DISCUSSIONS WITH

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THEM. THE OTHER SIDE OF THAT COIN, OF COURSE, IS THAT ANY NEW GA RESOLUTIONS RECOGNIZING SWAPO'S SOLE LEGITIMACY WILL FURTHER DRIVE THE NNF AND SWAPO-D INTO GOING ALONG WITH SOUTH AFRICA.

3. THE PROPOSED CHURCH CONFERENCE IN WINDHOEK, OCTOBER 3, (PRETORIA 5754) COULD BE IMPORTANT IN MARSHALLING AND UNDERSCORING POPULAR REJECTION OF THE SAG MOVE AND SUPPORT FOR THE UN PLAN. THIS COULD ALSO INFLUENCE THE NNF AND SWAPO-D. WE BELIEVE IT WOULD BE DESIRABLE TO RESPOND IN SOME WAY TO THE CHURCHMEN'S REQUEST FOR REPRESENTATION OF THE FIVE AT THEIR CONFERENCE. IT WOULD BE A BIT TRICKY BECAUSE THE FIVE WOULD BE, IN SOUTH AFRICA'S EYES, INVOLVING THEMSELVES DIRECTLY IN A POLITICAL PROCESS SET IN MOTION BY THE SAG. THE FIVE COULD GO TO WINDHOEK, AS THEY HAVE IN THE PAST WITHOUT SAG OBJECTION, TO BRIEF ALL THE INTERESTED PARTIES ON THE CURRENT STATE OF PLAY. THE CHURCHMEN WOULD WANT THE RECOGNITION AND THE IMPACT WHICH ATTENDANCE AT THE CONFERENCE BY THE FIVE WOULD AFFORD. IF SUCH ATTENDANCE THREATENED TO CREATE MORE PROBLEMS THAN IT IS WORTH FOR OUR

EFFORTS TO BRING THE SAG AROUND, THE FIVE COULD  
ALTERNATIVELY RECEIVE REPRESENTATIVES OF THE CHURCH-  
MEN OUTSIDE THE CONFERENCE. THOUGH PROBABLY LESS  
USEFUL, ANOTHER OPTION WOULD BE TO INVITE THE  
CONFERENCE TO SEND A DELEGATION TO MEET WITH THE FIVE  
IN PRETORIA. HOW WE PROCEED WOULD OF COURSE DEPEND  
ON OUR OVERALL STRATEGY AND TACTICS AND THE STATE  
OF WHATEVER OTHER ACTIONS WE ARE TAKING.  
NELSON

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## Message Attributes

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**Disposition Date:** 20 Mar 2014  
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